In The Matter Of:

Massachusetts Environmental Policy Act (MEPA) Office Re: The Commons at Weiss Farm, Stoneham, EEA # 15444

MEPA Site Meeting January 6, 2016



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EXECUTIVE OFFICE OF ENERGY AND ENVIRONMENTAL AFFAIRS

MASSACHUSETTS ENVIRONMENTAL POLICY ACT (MEPA) OFFICE

MEPA Site Meeting Re

EEA# 15444 The Commons at Weiss Farm, Stoneham

Before: Alexander Strysky

Held at:
Stoneham Town Hall
35 Central Street
Stoneham, Massachusetts
Wednesday, January 6, 2016
2:06 p.m.

Alexander K. Loos Registered Diplomate Reporter

So the agenda for the meeting will be that

- 2 first I'll give a brief overview of the MEPA
- 3 process; then I'll ask the proponent to give a brief
- presentation about the project, and then we'll just
- take questions, or really comments is mostly what I
- would like to hear. You know, these meetings are
- 7 really for the benefit of the analysts in that case
- to get more information about the project that the
- proponent hasn't provided, to get more information
- about environmental impacts, about existing
- conditions and about the concerns of the neighbors
- or other residents in the town. Okay?
- So just to start off by saying MEPA is not 13
- a permitting process. It's more of a comprehensive 14
- review of projects conducted by the Secretary of the
- Executive Office of Environmental Affairs. It's
- Matthew Beaton. And the purpose -- the -- MEPA is 17
- invoked when a project requires a state agency
- action -- typically a permit, but it could be state
- funding as well, or transfer of state property --
- and it's -- and the project exceeds certain
- environmental thresholds that are in our
- 23 regulations. So in this case, the project requires
- 24 a superseding order of conditions from DEP, and it

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1 exceeds our environmental threshold for new

- 2 impervious area, greater than five acres of
- impervious area.
- So the purpose -- MEPA is not a permitting
- process, but its purpose is to, again, do a
- comprehensive review of projects, to provide
- meaningful opportunities for public review of
- projects, to help state agencies which do have to
- issue permits or -- or provide financial assistance,
- or whatever the state agency action is, and to
- ensure that feasible measures to avoid damage to the
- environment are taken and analyzed, typically
- through an alternatives analysis -- which is a very
- important part of the MEPA review -- and finally to
- ensure that unavoidable impacts are minimized and
- mitigated. 16
- So this project, again, was required to 17
- file an ENF -- that's Environmental Notification
- Form -- which is sort of the first step in the MEPA
- process. It can be also the last step, or it can be
- the first step followed by environmental impact
- reports. In this case, the project does not exceed
- 23 a mandatory threshold requiring an EIR, so the
- 24 secretary will be reviewing the ENF to determine

PROCEEDINGS 1

MR. STRYSKY: Good afternoon, everyone. 2

- We're just waiting for the recording to get started. 3
- 4 **MS. McBRIDE:** George, are you ready for us?
- 5 Yep.
- MR. STRYSKY: Okay. Good afternoon, 6
- 7 everyone. My name is Alex Strysky. I'm from the
- MEPA office. MEPA stands for Massachusetts
- Environmental Policy Act, and we're here today
- regarding the Commons at Weiss Farm project, which 10
- I'm sure you're all familiar with, which is
- undergoing review by the MEPA office. 12
- So I just wanted to say that the -- you 13
- know, our meetings are typically very informal.
- It's not a public hearing, so it will be a
- combination of a public hearing/informal meeting.
- So we'll try to keep things organized, but I just
- wanted to let you know that I will not be taking
- minutes of the meeting, so really the only way to
- submit comments to us is in writing. I'll get to
- that later, again. So I'll assume I'll be taking
- notes of concerns, questions people have, but I just
- 23 wanted to make you aware that it's not a formal
- 24 hearing in that sense.

1 whether any further review is warranted through a 2 draft and final environmental impact report.

Let's see. So I also meant to say that

- 4 our -- the scope of our review mirrors the state
- 5 agency actions. So one other state permit that may
- 6 be required is an approval from the Housing and
- 7 Community Development Department that may issue a
- 8 permit related to an appeal of the Zoning Board of
- 9 Appeals' review of the comprehensive permit. So
- 10 since that agency's permit scope is broad, ours is
- 11 broad as well. So in this case we'll be covering
- 12 wetlands, storm water, flooding, traffic, all the
- 13 major concerns I think that we've heard about so

14 far.

Okay. The secretary will, again, issue a 15 16 certificate on January 22nd, and that certificate

- will determine whether the ENF complies with MEPA in
- the sense that it has documented environmental
- impacts, considered alternatives, identified
- 20 minimization and mitigation measures. It's, again,
- 21 not an approval. It means if the -- if the
- 22 secretary's certificate states that it complies with
- 23 MEPA, then the project can go to state permitting,
- 24 and the state agencies would either approve or deny

1 or my mailing address, to anyone who wants to submit

- 2 comments. We accept comments by fax, by mail, by
- 3 e-mail, and -- but it should be in by January 12th.
- 4 After that time, you know, it makes it more
- 5 difficult to incorporate your comments or concerns
- 6 into the certificate.

I just wanted to now backtrack a little bit

- 8 and just mention why we're here today, rather than a
- 9 month ago. According to our deadlines, the -- this
- 10 meeting was originally scheduled for a month ago.
- 11 Totally by my oversight, I neglected to notify the
- 12 town boards and departments, so the proponent was --
- 13 you know, I mentioned that to the proponent right
- 14 away, once I realized I hadn't done that when we
- 15 conducted our site visit.

One thing about MEPA is that we cannot 16

- 17 extend comment periods on our own. The secretary
- 18 does not have the -- the ability to do that. It can
- 19 only be with the consent of the proponent or whether
- 20 it -- if the proponent requests an extension. So I
- 21 wanted to thank the proponent for agreeing to
- 22 actually two extensions of the comment period so
- 23 that we could have this meeting within the comment
- 24 period, you know, again based on initially the -- my

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- 1 the project on its merits.
- If the secretary decides on -- in the
- 3 certificate on January 22nd that it requires further
- 4 MEPA review, then the certificate would identify a
- 5 scope of further analysis that's necessary for the
- 6 proponent to provide in the draft environmental
- 7 impact report. That then would be subject to
- 8 another comment period and public review. There
- would be another certificate on the draft EIR, which
- 10 would then identify -- you know, review the draft
- 11 EIR and then it would identify further issues that
- 12 require analysis in the final impact report.
- And then that would be followed by 13
- public -- once the final EIR is filed, it would be
- 15 followed by another public comment period and
- another certificate on the final EIR. 16
- Okay. So the certificate on the 22nd will 17
- 18 identify which path it goes to, whether it's
- finished with MEPA, the project is finished with
- 20 MEPA, or whether it requires further review.
- And one other -- two other things I wanted 21
- 22 to point out is that the comment period is going on
- 23 until January 12th, so I, unfortunately, don't have
- 24 a business card. I can provide my e-mail address,

- 1 failure to notice all the town boards, and then to
- 2 help schedule this so that people could attend. So
- 3 I just wanted to acknowledge that.
- Okay. Are there any questions about how
- 5 the meeting will go? I'll be happy to answer
- 6 questions about the MEPA process more generally.
- 7 You know, there haven't been any final
- 8 determinations or decisions made on the project, but
- if there are any questions about the MEPA process.

10

MR. EATON: What is a superseding order of 11

12 conditions from DEP? What's that all about?

13 MR. STRYSKY: Okay. The -- so the question

- 14 was whether -- what is a superseding order of
- 15 conditions. And it's -- in this case there was a
- 16 permit issued by the -- or a denial, I guess, Issued
- 17 by the Conservation Commission, the Town of Stoneham
- 18 Conservation Commission, and the process under the
- 19 Wetlands Protection Act, an appeal -- if the
- 20 proponent appeals that denial -- which happened in
- 21 this case -- DEP is the agency that makes a ruling
- 22 about whether a permit should be issued or not.
- **MR. EATON:** Do you know what the status of 24 that appeal is?

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- MR. STRYSKY: They cannot finalize their 1
- 2 action until MEPA's finished. So if -- you know,
- 3 again, if there was -- if MEPA is done relatively
- soon, then they would be progressing along. If MEPA
- is extended because of an EIR being required, then
- they would have to wait until that's done. But I
- 7 don't know if -- how far along they've -- DEP has
- gotten in the analysis, but I know they cannot issue
- a decision until after MEPA is finished.
- Yes. 10
- MS. McBRIDE: What are the -- do you need 11
- name and address for the record? 12
- What are the mandatory thresholds that 13
- would trigger an EIR? 14
- MR. STRYSKY: Good question. There are a 15
- lot of them. Yeah. 16
- The ones that might have been applicable 17
- here are, let's see, creation of ten or more acres 18
- of impervious area, and this was, you know, greater 19
- than five but less than ten. 20

1 a mandatory EIR threshold.

of it being a mandatory.

serve as a threshold.

Community Development.

Yes.

being exceeded --

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- Let's see. There is wetlands impacts, you 21
- know, wetlands projects that require wetlands 22

3 traffic and -- but again, the impact has to be

related to the state permit that's needed in terms

- variances, for example, mandatory EIR. An acre or
- 24 more of BVW, bordering vegetated wetlands, would be

But there are also, you know, others -- and

So anyway, there is no DOT -- there is no

permit required in this case from the Department of

Transportation for an access onto a state highway.

project had exceeded an EIR threshold for traffic,

but there was no permit needed, then that would not

It does exceed a traffic threshold for an

wouldn't even look at the transportation impacts

because of the potential appeal to Housing and

testimony from me that a categorical threshold is

MR. STRYSKY: Right.

ENF, not an EIR. But, again, you know, typically we

except in this case we have broad scope jurisdiction

MR. WITTEN: Alex, you are going to hear

MR. WITTEN: -- and that's the construction

So let's say, just speculatively, if the

- 1 of the new dam.
- MR. STRYSKY: I meant to get to that.
- 3 We do have a very detailed comprehensive
- 4 letter from the town that makes that argument, that
- there is a mandatory EIR threshold, also that the
- secretary should do a discretionary EIR. So that's
- something we're taking to -- we're considering now.
- We haven't made a final decision on that. We'll --
- it's something we definitely will consider. I
- didn't want to -- since we haven't decided one way
- or the other, I didn't want to comment on that.
- Okay. Yes. 12
- MS. HEMINGWAY: Just wondering how long a 13
- process is the EIR, roughly? Any idea? 14
- MR. STRYSKY: If an EIR were to be 15
- 16 required, then it's really driven by the proponent
- preparing the draft EIR. They have as long as they
- want, essentially, but once they file with us, then
- there is 30 -- 30-day public review and then
- seven-day period after which the secretary has to
- 21 issue the certificate.
- So it really depends on how long it takes 22
- 23 them to put everything together and file it with us.
- 24 Any other questions? Okay.

- Well, in that case, I'll turn it over to
 - the proponent for a brief -- I've asked them to make
 - it brief. I know, you know, everyone's familiar
 - with the project; and, again, I'm really interested
 - in hearing your concerns and comments.
 - **MR. MAHONEY:** So I know everyone is -- I 6
 - recognize almost every face in here, so I will keep
 - it brief. And the project has not changed since our
 - last public meeting with the Board of Appeals.
 - But just for those who aren't familiar, 10
 - just to orient everyone with the site, this is
 - Franklin Street out here. This is the existing
 - Weiss Farm farm buildings here. The project site is
 - shown here in yellow. The Weiss Farm farmhouse will
 - remain. The triangular portion here is -- will be a
 - separate lot. Mrs. Weiss would stay as our closest
 - neighbor. As part of the project, two of the farm
 - buildings, two of -- the barn and an adjacent 18
 - building would be demolished to allow for the
 - 20 project.
 - **MS. DAY:** Peter, the problem is he can't 21
 - 22 see.
 - 23 MR. STRYSKY: I'm fine.
 - 24 **MR. MAHONEY:** Thank you.

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1

- The site's approximately 26 acres. About
- 2 12 of that is wetland. About ten of that in this
- 3 central area, which we consider the central
- 4 development area. That's bounded roughly by a
- 5 drainage moat that follows this line, which is --
- 6 has been delineated wetland. And as part of the
- 7 project, which I'll get to the actual site plan,
- 8 we've done our best and respected, in almost every
- 9 instance, the 25-foot no -- no-build line.
- So this is the proposed site layout.
- 11 Again, Franklin Street out here; the Weiss Farm
- 12 residential house here, and that's the triangular
- 13 lot there. The proposal is 259 apartments,
- 14 organized throughout, again, the central development
- 15 area in five smaller townhouse buildings, which are
- 16 three stories, and then three larger apartment
- 17 buildings, which are five stories. They've been
- 18 oriented so as to minimize visual impacts from the
- 19 public way out on Franklin Street and to push some
- 20 of the density away from -- away from that area.
- This line, which you can probably not see
- 22 very well, is the 25-foot no-build zone. The only
- 23 portion where we do intrude on that is to propose a
- 24 pedestrian crossing of the wetland to allow for some

- 1 cross Franklin Street there.
- 2 So that's, again, a very brief overview of
- 3 the project.

- Thank you. I'll leave these up here.
- 5 **MR. STRYSKY:** Okay.
- 6 **MR. MAHONEY:** Thank you.
- 7 MR. STRYSKY: So if there are any
- 8 questions, maybe some basic questions about the
- 9 project. Otherwise, you know, if people want to
- 10 offer testimony, I would appreciate it.
- 11 Yeah.
- MR. WITTEN: I'll sit at the table,
- 13 Mr. Strysky.
- MR. STRYSKY: Thank you.
- MR. WITTEN: So thank you, Alex, for being
- 16 here. My name is Jon Witten, and Barbara Huggins,
- 17 my law partner, is here. We are representing, in
- 18 this matter, the Stoneham Board of Selectmen, the
- 19 Stoneham Board of Appeals, and the Stoneham
- 20 Conservation Comission.
- And as you referenced, we submitted a very
- 22 detailed letter to you before the beginning of the
- 23 year outlining, particularly from the Conservation
- 24 Comission's and the Board of Appeal's perspective,

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- passive recreation space in this area up here, whichis upland.
- We've focused our kind of central usable
- 4 amenity space in here. The central development
- 5 area, I believe, ends up being -- roughly half of it
- 6 ends up being vegetated open space at the end of the
- 7 project. Approximately almost 80 percent of the
- 8 entire site would be vegetated space when the
- 9 project was completed.
- And I'll just touch on -- briefly on some
- 11 of the traffic. This shows various intersections up
- 12 and down Franklin Street where we have proposed --
- 13 the ones that are circled are proposed as -- all the
- 14 intersections shown here are intersections that have
- 15 been studied. Circled intersections show areas
- 16 where we propose signalization improvements. And
- 17 then, in addition to that, we've proposed off-site
- 18 improvements in front of the -- in front of the site
- 19 entrance, with a left-turn lane shown on Franklin
- 20 Street here, which would allow for left turn access
- 21 into the site. And then further down Franklin
- 22 Street, toward Melrose, we are showing a proposed
- 23 pedestrian crossing with a HAWK signal, a red light
- 24 beacon to allow for -- for safe pedestrian access or

- 1 the environmental impacts of this project. Both
- 2 boards, especially the Conservation Commission, know
- 3 this site intimately. They've dealt with it
- 4 through administrative consent orders for years, and
- 5 the Board of Appeals has been dealing with it
- 6 intensely since last summer.
- 7 As you noticed, Alex, the MEPA jurisdiction
- 8 is broad scope, because a permit is required from
- 9 DEP, and a SOC, superseding order, and a permit
- 10 would likely -- very likely be required from the
- 11 Department of Housing and Community Development, the
- 12 Housing Appeals Committee. That broad scope
- 13 jurisdiction, as you acknowledge, really includes
- 14 everything that's currently before the Board of
- 15 Appeals, and that's the basis of our comment letter
- 16 to you.
- The ENF that you've received incorrectly
- 18 states that there is no financial assistance from an
- 19 agency of the Commonwealth. That's just wrong.
- 20 Mass. Housing issued a project eligibility letter.
- 21 The Supreme Judicial Court ruled many years ago that
- that kind of technical assistance constitutesfinancial assistance. So there is, in fact,
- 24 financial assistance from the Commonwealth.

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- The ENF also acknowledges that the land
- 2 that is the locus is agricultural land and, as such,
- 3 the proposed project that Mr. Mahoney just presented
- 4 to you violates the Executive Order 193, the
- 5 conversion of agricultural land. This land has been
- 6 agricultural for many, many years. The ENF
- 7 identifies that at Page 13. And Executive Order 193
- 8 states quite clearly and unambiguously that state
- 9 funds and federal grants administered by the state
- 10 shall not be used to encourage the conversion of
- 11 agricultural land to other uses when feasible
- 12 alternatives are available. And as I'm going to
- 13 talk about in a minute, the applicant has done
- 14 nothing to provide MEPA with feasible alternatives.
- As I indicated a few minutes ago during your initial opening of questions, the project does
- 16 your initial opening of questions, the p 17 trigger a categorical threshold. It's the
- 18 requirement of a dam. It's 301 CMR 11.03(3). There
- 19 is no question about it, during the site visit,
- 20 people overheard the acknowledgement that a new dam
- 21 is required. The Conservation Comission identified
- 22 a new dam is required. There isn't anybody who's
- 23 been on the site that won't testify that a new dam
- 24 is required. The Applicant can categorize it all it

- 1 to do, is to look holistically at the environmental
- 2 impacts of a large project, especially where there
- 3 has been such an extensive ten-year history of
- 4 noncompliance.
- 5 The order of conditions that's subject to
- 6 the SOC before DEP now speaks very, very
- 7 specifically to the volume of runoff, the storm
- 8 water impacts of this project. The Applicant,
- 9 throughout its time with the Board of Appeals and
- 10 the Conservation Comission, has all but said, "It's
- 11 not my problem," and this ENF submitted to your
- 12 office says, "It's not my problem." It is their
- 13 problem, because it's this site that's generating
- 14 this impact of flooding and storm water runoff. And
- 15 again, the comment letter goes through that in some
- 16 detail.
- One of the requirements of MEPA, 301 CMR
- **18** 11.01(a) is:
- "All feasible means to avoid damage to
- the environment or, to the extent that
- damage to the environment cannot be
- avoided, to minimize and mitigate damage
- shall be done to the maximum extent
- 24 practicable."

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- 1 wants, but it's a new dam, and it's a categorical
- 2 EIR. That's spelled out quite explicitly in our
- 3 comment letter.
- 4 Even if, assuming -- assuming the secretary
- 5 could conclude that an EIR wasn't categorically
- 6 required, we would argue most strongly, based on the
- 7 history of MEPA, that this is a poster child for
- 8 failsafe review. And the failsafe review would
- 9 start really from the beginning, which is the
- 10 extensive history of noncompliance of the locus --
- 11 not this Applicant, but of this locus -- with
- 12 administrative consent orders with penalties dating
- 13 back to 2006 and 2010. The letter we submitted to
- 14 your office details this extensively, and I
- 15 certainly won't bore the audience or you with
- 16 repeating that, but we would ask that to be taken
- 17 seriously, as well as the most recent enforcement
- 18 order from last year issued by the Conservation
- 19 Comission. Weiss Farm, the current owner, complied
- 20 with none of the enforcement order requirements from
- 21 2015 and complied with very few of the 2006 and 2010
- 22 enforcement orders.
- And the reason it's a poster child for EIR
- 24 review is this is precisely what MEPA and an EIR is

- This Applicant proposes nothing. Nothing.
- 2 And for that reason alone an EIR should be required.
- 3 The storm water management of this site, of
- 4 this proposed project, requires DOT participation.
- 5 And again, another underlying purpose of MEPA, to
- 6 get state agencies together and solve a problem
- 7 collectively as opposed to piece by piece, death by
- 8 a thousand paper cuts without MEPA. And this is an
- 9 opportunity for DOT to join in with DEP to solve the
- 10 problems exacerbated by this Applicant's proposal.
- 11 I think this most striking flaw of the ENF,
- 12 and maybe the most insulting to our clients, is the
- 13 fact that there are no meaningful alternatives
- 14 proposed. In the first application that the
- 15 developer submitted to MEPA, the Applicant stated
- 16 this -- this is the entirety of the project
- 17 alternatives analysis, quote:
- "Current zoning would allow for
- single-family residences. However, the
- developer's experience mainly consists of
- multifamily development with no recent work
- in single-family residential development.
- Further, the developer recognizes the need
- for affordable housing in suburban towns ...

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- and the Town of Stoneham has not met the
- 2 state's minimum threshold for affordable
- 3 housing."
- 4 That's it. Putting aside the fact that the
- 5 Applicant's wrong about Stoneham meeting it's 40(b)
- 6 quota, the Applicant has provided as a basis for no
- 7 alternatives that it doesn't do single-family
- 8 housing.
- 9 Well, that's not an alternatives analysis.
- 10 We all know what an alternative analysis is. This
- 11 Applicant has a very sophisticated firm working for
- 12 it, AECOM. They know what an alternative analysis
- 13 is, yet none's been submitted to MEPA. Then, upon
- 14 reflection, the Applicant decided to submit a
- 15 subdivision plan that is wholly unbuildable on this
- 16 property as a feigned alternatives analysis.
- The purpose of the alternatives analysis,
- 18 contrary to the Applicant's argument, is not what's
- 19 good for the developer, but what is good for the
- 20 land pursuant to the MEPA statute. It's not to
- examine the most viable or profitable venture for
- 22 the Applicant, but rather to examine the comparative
- 23 environmental impacts of the project and alternative
- 24 uses. The Applicant has failed to do that

- 1 Because of the density of the project,
- 2 Mr. Dirk has testified that a left-turn lane is
- 3 required. The Applicant has proposed a left-turn
- 4 lane, but in proposing the left-turn lane on town
- 5 property -- which the Applicant has no right to --
- 6 the Applicant must wipe out perpetually any
- 7 opportunity for a bike path on Franklin Street.
- 8 That admission by the Applicant, that requirement to
- 9 build 259 units, is directly conflicting with the
- 10 Commonwealth's sustainable development plan,
- 11 directly conflicting with the MEPA regulations
- 12 regarding the mixed use of roadways, shared
- 13 roadways, and directly inconsistent with the Town of
- 14 Stoneham's long-term plans for a long-term bike path
- 15 proposal on Franklin Street.
- Just to restate that, if I could, Alex,
- 17 this proposal will perpetually remove any
- 18 opportunity for a bike path on Franklin Street. If
- 19 this were private property, we would call it a
- 20 taking. Well, it's public property, and it's still
- 21 a taking. An EIR should be required to reduce the
- 22 scope of the development impact, require an
- 23 alternatives analysis so a left-turn lane wouldn't
- 24 be required.

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- 1 miserably. I've never seen, in my entire career in
- 2 this business, an Applicant who is so fatally flawed
- 3 in its alternatives analysis. An EIR is required
- 4 for that reason alone.
- 5 An EIR is required, Alex, because the
- 6 project is completely inconsistent with municipal
- 7 planning. The Town of Stoneham, through work at and
- 8 by MAPC, issued the Stoneham Strategic Action Plan.
- **9** This project violates that from beginning to end.
- 10 The Applicant ignored the plan in its entirety,
- 11 entirely because the project is so inconsistent with
- 12 the plan. An EIR should be required pursuant to the
- 13 MEPA regs to require an alternatives analysis
- 14 consistent with town plans, regional plans and plans
- 15 prepared by MAPC.
- The proposed project is grossly
- 17 inconsistent with the neighborhood and principles of
- 18 site planning, and that's detailed in our letter.
- 19 The proposed project is grossly inconsistent with
- 20 commonsense traffic mitigation requirements, and the
- 21 most notable -- and then the letter goes into
- 22 extraordinary detail -- based on the work of the
- 23 Board's engineer, Jeff Dirk, who is maybe the
- 24 foremost traffic engineer in the Commonwealth.

- 1 Well, Mr. Dirk has already provided that
- 2 testimony to the Applicant over the past several
- 3 months. It's 125 units or less based on traffic
- 4 engineering standards, and at 125 units or less the
- 5 Applicant would not need to construct a left-turn
- 6 lane. So MEPA should require an alternatives
- 7 analysis showing a project that doesn't require a
- 8 left-turn lane.
- 9 If MEPA were to not require an EIR -- which
- 10 we would respectfully suggest it can't, but if it
- 11 would -- we would say that -- or ask, respectfully,
- 12 that the ENF be conditioned on requiring -- and the
- 13 letter goes into this in great detail -- discussion
- 14 and compliance with storm water management impacts,
- 15 requirements on wetland impacts, requirements to
- 16 mitigate the impact on the loss of agricultural land
- 17 pursuant to Executive Order 193, to revise the
- 18 project in terms of size and scope based on site
- 19 planning and design requirements, and to remove the
- 20 project's requirement, or eradicating the left-turn
- 21 lane, because requiring the left-turn lane requires
- 22 removal of the bike path.
- The purpose of MEPA, Alex -- and, of
- 24 course, you know this better than anybody in the

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1 room -- is not, as the Applicant would suggest, to
2 facilitate residential construction. The purpose is
3 to quote:

"Provide meaningful opportunities for 4 public review of potential environmental 5 impacts of projects where state action is 6 required using all feasible means to avoid 7 damage to the environment or, to the extent 8 damage cannot be avoided, to minimize and 9 mitigate damage to the environment to the 10 maximum extent practicable." 11

This ENF accomplishes none of that. It's a weak attempt at getting in the system and trying to bypass MEPA review.

So on behalf of the Board of Appeals, the
Board of Selectmen and the Conservation Commission,
Alex, we would urge you to require an EIR, a
full-scope EIR for this project.

19 Thank you.

MR. STRYSKY: Thank you.

21 Would anyone else like to speak?

MR. EATON: My name is John Eaton of 18

23 Citation Ave. in Stoneham. I have lived here since

24 2003.

1 that -- that 100 feet -- foot perimeter.

2 The -- the potential destruction of our --

the unacceptable increase in the traffic congestion

4 and related vehicle emissions is another huge issue.

5 The -- they did have a study. They say that it's

6 just going to increase the traffic 9.7 percent on

7 Franklin Street. Like that's, you know, just not

8 any big deal. Well, there is already too much

9 traffic and congestion on Franklin Street.

Franklin Street is a narrow road which serves as an access way for three major highways,

12 and there are a lot of single-family homes, condos,

13 apartments, the high school and all this stuff, and

14 Colonial Park School.

And the traffic study, traffic impact and access study that's in the comprehensive permit

17 discusses the levels of service to evaluate traffic

18 flow. You're probably familiar with that, where 19 they have these six lettered rankings. And their

22 are study above these six interest rankings. This tier

20 own study shows that the -- at the intersection of

21 the -- of the project driveway with Franklin Street

22 is going to be rated at the worst possible

23 designation during the peak hours. And that is the

24 worst, the worst designation.

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I submitted a comment letter on the ENF

filed by the proponent. I -- I collected some names

3 of -- signatures from citizens -- by "signatures," I

4 just mean name and address; I didn't get them to

5 sign it -- I feel that probably somewhere between 5-

6 and 600 people by e-mail and by written letter to

7 get their comments on my letter. It was a four-page

8 letter. I didn't have any negative comments

9 whatsoever, and I had -- I collected 264 names,

10 which is a -- about roughly a little less than half

11 of the people that I contacted.

Topics that I covered in my letter were inadequate storm water management planning that will likely make the flooding problems worse, potential

15 destruction of remaining wetlands because of

building within 100 feet of the wetlands perimeter

17 as laid out in the -- in our -- in our Chapter 11 of

18 our wetlands, local wetlands code. The developer

19 doesn't give a darn about our wetlands code because

20 they say, "Well, we just comply with the state

21 requirements." Well, whoever put that in our

22 provision, put that in our town code, they got that

23 information from someplace; they're not just making

24 it up, and they clearly do have construction within

1 And the letter from the police

2 department -- from the police department to Robert

3 Saltzman of the Board of Appeals, Chief McIntyre

4 says:

5

"I am" -- I'm quoting here -- "I am

6 concerned that operators attempting to exit

7 the site during these times will begin to

8 experience frustration and take risks in

9 order to merge into traffic, thus

increasing the potential for a vehicle

11 crash."

And I did get a letter from one -- someone

.3 who -- who experienced that very thing. She -- I'm

14 not going to mention her name; I don't want to get

15 her in trouble. But she drove across a curb and

16 across a road -- across her lawn to get out onto the

17 road on Franklin Street. It really is a -- a huge

18 factor.

And then, of course, there is the taking of

20 the 100-foot segment of our -- of our bike lane

21 along -- along Franklin Street, which is -- which

22 has already been discussed.

And the bottom line is all these things --

24 and the details are in my letter, but all these

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- 1 things will negatively impact the environment and
- 2 quality of life in Stoneham, and I don't see
- 3 anything in the ENF that mitigates these problems.
- 4 As a matter of fact, they actually make existing
- 5 problems worse as I -- as I explained, and I think
- 6 the developer -- the developer ought to -- ought to
- 7 respond to these specific issues.
- 8 I received many e-mails and letters from
- 9 people expressing their dismay about this oversized
- 10 development at Weiss Farm. I would like to read
- 11 just one brief letter from a Stoneham resident. She
- 12 couldn't be here today, but I have her permission to
- 13 read it.
- Her name is Marilyn Danico. She is a
- 15 senior citizen who lives on Carmen Ave. off East
- 16 Street, north of the Weiss Farm. She moved here
- 17 from Illinois, and she's raised four children in
- 18 Stoneham.
- "December 8th, 2015.
- "Dear John,
- Thank you so much for contacting me
- regarding the Weiss Farm apartment project.
- I have lived in the same house in Stoneham
- for 52 years and am very concerned about

- 1 vehicle trips, all that is going to require
- 2 extensive modification to Woodland Road alongside
- 3 Spot Pond and change that area of the town forever.
- So I know we're here to discuss the Weiss
- 5 Farm project, but my broader question, which I would
- 6 like to hear you answer, is, is there any state
- 7 government department, such as your agency, that --
- 8 do they ever stop to look at the big picture to see
- 9 what's happening to our communities? I mean, we're
- 10 not the only one. I understand there is a plan to
- 11 build 53,000 new housing units in the Greater Boston
- **12** area by 2030.
- When you look at one project at a time,
- 14 each individual project has limited impact, but when
- 15 you see that it's part of a plan to build oversized
- 16 apartment projects using the coercive power of a
- 17 40(b) process, it affects real people, their
- 18 environment, their daily living and their quality of
- 19 life, and -- and my impression is that the
- 20 Massachusetts government has -- has forgotten that.
- Thank you.
- MR. STRYSKY: Anyone else like to make
- 23 comments?
- **MS. HEMINGWAY:** My name is Cindy Hemingway.

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- the project, what this project will do to
- the quality of our town. I would like my
- aname added to your letter.
- 4 "Sincerely, Marilyn Danico."
- 5 Now, I really think we should listen to our
- 6 senior citizens because they have -- they have seen
- 7 a lot of life, and they know what can happen when a
- 8 town loses control of -- of development. We're
- 9 talking about people here, not statistics, and how
- 10 the environment, quality of life and daily living
- 11 will be impacted. And I often think that the
- 12 government doesn't always look at the big picture
- 13 here.
- I live in the Colonial Park area where my
- 15 neighbors will be soon witnessing the construction
- 16 of two nearby oversized projects: One being the
- 17 Weiss Farm 40(b), just to the north of us, with its
- 18 264 apartments and all those parking places and 1700
- 19 additional vehicle trips. The other project, which
- 20 is just south of us, is Langwood Commons. That will
- 21 have 261 apartments and several buildings. And that
- 22 was another former -- former 40(b), as I understand
- 23 it. This development, together with that office
- 24 park of 225,000 square feet and 45 additional daily

- 1 I live in 14 Fells Road in Stoneham, and I'm a
- 2 member of the bikeway greenway committee, and I'm
- 3 very, very concerned when I hear that the bike lane
- 4 would be eliminated because of the left-hand turn
- 5 lane. And the reason for this is because we are on
- 6 the cusp of building a greenway, a bikeway greenway
- 7 that we've been waiting for 30 years to make happen,
- 8 and, keeping fingers crossed, we're hoping it's
- 9 going to happen in the next couple of years.

.0 This is going to increase exponentially the

- 11 bike traffic in this town: Kids, adults, commuting
- 12 from town to town, whatever. So to eliminate that
- 13 bike lane to me is a grave, grave error, if that
- 14 were to happen, because that would put a lot of
- 15 cyclists who would like to use Franklin Street --
- 16 Melrose already has part of Franklin Street already
- 17 painted with lines indicating to drivers that they
- 18 need to be aware to share Franklin Street with
- 19 cyclists. They already have the lines painted.
- 20 They redid the section of Franklin Street in Melrose
- 21 Highlands area, and these painted lines are ready.
- 22 And I'm, like, "This is terrific." And then I hear
- 23 that if this project goes through, that our
- 24 much-needed bike lane along that stretch of Franklin

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- 1 Street in Stoneham would be eliminated, and I think
- 2 that's -- that would be really bad for all -- all
- 3 cyclists in the total area: Melrose, Stoneham,
- 4 Wakefield, Reading, all the people that would be
- coming to Stoneham to use our brand new greenway,
- this would be bad news.
- Thank you. 7
- MR. STRYSKY: Thank you. 8
- I'm sorry. 9
- **MS. McBRIDE:** Sorry, Marty. 10
- **MR. WANTMAN:** Are you up? 11
- MS. McBRIDE: Ellen McBride, 30 Butler 12
- Ave., and I'm co-chair of the Conservation 13
- Commission. I just have one question for Peter. 14
- In your presentation you said 80 percent of 15
- the site would be vegetated after the project is 16
- complete. 17
- How much of it is vegetated now? I don't 18
- know if you have that. 19
- MR. MAHONEY: I don't have the number. 20
- **MS. McBRIDE:** But isn't it true that -- of 21
- the 26 acres, how much of it is buildable? 22
- MR. MAHONEY: Well, about 12 upland acres. 23
- **MS. McBRIDE:** So that means how much of it 24

- **MR. WANTMAN:** This is a wonderful map. I 1
 - could see from my chair that my property was flooded
 - 3 on a sunny day by looking at this map. It will be
 - difficult for other people to see.
 - This is my property over here, and there is
 - an incursion of water. This is a sunny day. There
 - is not a puddle to be found anywhere, but the
 - abutters to Weiss -- that would be me, or one of the
 - abutters to Weiss is currently experiencing
 - flooding. 10
 - This is an issue that's been going on --11
 - I've only been there for 31 years. I moved there in
 - 1984. But documents that were submitted to the
 - Zoning Board of Appeals indicated that this was --14
 - this has been an issue since. I believe, 1961. 15
 - One of the main problems here is this 16
 - J-hook that I call it was installed allegedly under 17
 - the direction of the DEP, but I have found no 18
 - evidence to that effect. And the water used to
 - flow -- well, can I just rearrange this? 20
 - 21 So now we're looking to the north. This is
 - to the east, and this is to the west. This is fill
 - that went in from the mid '60s to the mid '70s that
 - 24 has made it impossible for Weiss to drain as they

1 had prior to the mid '50s.

- In the mid '50s this ditch did not exist,
- and currently the water from the new development --
- well, I call it "new." It was 1986 to 1987, the
- Ellen Road and Tamarock Terrace extension that was
- cut out of Weiss Farm was designed with the water
- entering Weiss Farm and flowing west. It cannot
- leave Weiss Farm. It backs up over here and returns
- and flows south, floods my property and then creates
- flooding issues on Sunset Street across the street,
- as it goes across the street.
- The documents submitted, the 22 pages by 12
- Attorney Witten, was impressive and very inclusive,
- but I've lived there for 31 years. 14
- In the year 2000, the Department of 15
- Transportation -- which I never thought would ever
- have an opportunity to correct the problems that
- they exacerbated in 2000 -- essentially rebuilt the
- culvert by the pump house and installed five drains
- along Franklin Street -- if I can find it; that
- would be in this area right here -- and they
- 22 directed the water from the southern lanes of
- 23 Franklin Street back onto Weiss, and back onto my
- 24 property.

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1 are you going to build on of the 26 that's there 2 now?

MR. MAHONEY: The central development area 3

4 is about ten acres.

- **MS. McBRIDE:** So that tells me, then, if I 5
- can do my math right, 16 of the acres -- my point
- 7 is, basically, 80 percent of it is -- pretty much
- already is green. So to make it seem like you're
- going -- it felt like you were saying, "We're going
- to convert it to green space," or vegetated, and I 10
- just want to make it clear that it is currently
- wetlands, most of it, and vegetated. So that's all.
- I just want to say that. 13
- **MR. STRYSKY:** Okay. Thanks. 14
- **MS. McBRIDE:** Thanks, Peter. 15
- MR. WANTMAN: May I use the map that he --16
- MR. STRYSKY: Sure. 17
- MR. WANTMAN: I don't know. Either one of 18
- these would work. 19

good for you?

- **MS. McBRIDE:** There is an easel back there. 20
- **MR. STRYSKY:** Do you want the easel. 21
- **MR. WANTMAN:** Can you see, Alex? Is this 22
- MR. STRYSKY: Yeah. 24

23

12 and causes flooding.

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So that was done in the year 2000. The
town engineer has a record of it. The plans were
noted, I believe by the town engineer, that an
18-inch pipe was supposed to be installed to better
drain the water from Weiss so that it could flow off
of the property. My last visual observation -which was years ago, but after 2000 -- indicated
that there are two 12-inch pipes. There was never
change to an 18-inch pipe. And the two 12-inch
pipes don't convey water as fast as an 18-inch pipe
would be. Consequently, the water backs up on Weiss

Some of the other major problems that have occurred on the property are actually in my -- in my estimation the flooding has been -- gotten worse.

This photograph was taken after 2006, because this was installed in 2006, and my flooding, I could stay underwater, or this area of my property would stay underwater 12 to 13 months at a time.

During that 2006 executive -- I mean
administrative consent order with the DEP, Weiss
installed what they call a pump access road right
here in this red line over here (indicating). This
pump access road was put in the wetlands to the

1 direction, to the north. It was intentioned to flow2 to the south.

3 I wrote to the Executive Office of

4 Environmental Affairs and, as Weiss had written in

5 2005, this material was placed here in order to

6 support equipment to assist in cleaning out the main

7 ditch. The main ditch was never cleaned out. The

8 material was left there. A commonsense idea would

9 be to use that pad, while it's there, clean out the

10 main ditch -- and I will make note that Cochran

11 supplied to either the Conservation Comission or the

12 Zoning Board of Appeals a document entitled

13 "existing conditions with abutters," and it does not

14 depict the main ditch.

Another problem is that this area up here is treacherous and difficult to get to. There is an elevation change in this area here. The wetlands

18 have already been abused. There is a historical

19 dump in this area that nobody has yet to discover,

20 and that's a great reason to trigger an

21 environmental impact review. And there is

22 significant rough fill stretching 110 feet long, and

23 approximately 20 feet long -- 20 feet wide in this

24 area intended to clean out the main ditch.

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1 north side of Franklin Street and forces water to

2 the north and takes away storage capacity,

3 thereby -- thereby worsening the flooding situation.

4 They -- when the pump needs repair, the pump access

5 road is underwater. The pump house was built with a

6 hinged roof. I've seen the pump replaced without

7 the pump access road since I've lived there since

8 1984.

Weiss has owned this property I think since about 1928. This is treacherous property, and this is treacherous property, both in the summertime and in the wintertime. I have gone into here inadvertently and been lucky to drag myself back out. It's really -- it's almost like quicksand.

In this area here, just parallel with my tennis court, in approximately 1994, Weiss transferred material from what they call a berm, which I call a rough fill pile, jammed it into the wetlands. And their lawyer wrote that they were maintaining that material there so that they could clean out the main ditch.

The main ditch actually runs over here.

14 It's totally silted over and flows in the wrong

In 1994, when they aborted -- after they placed the material abutting my property in the wetlands, they aborted the project and cut a

4 right-hand cross ditch into the secondary ditch.

Let me see if there is anything else I've written down.

A simple thing that hasn't been done is a

8 dye test hasn't been done. That wouldn't cost a lot

9 of money, and it might be indicative as to where the

10 problems might lie.

11 And just a quick second.

12 Concerning, or emphasizing triggering an environmental impact review, which I'm in favor of,

14 which the town and Jon Witten eloquently spoke

15 about, Mr. Witten indicated that the Applicant has

16 often spoke about repairing the weir or repairing 17 the dam.

18 In actuality, on Page 9 of the

19 environmental notification form submitted to you,

20 they indicated they intend to implement improvements

21 to the existing weir, and on Page 18, the Applicant

22 indicates that there will be no alteration to a dam.

23 In my mind the weir is a dam, and both of those

24 cannot be true. If that's not true, then an

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- 1 environmental impact review has to be triggered.
- 2 When I wrote to your department, I did not
- 3 understand the intent of what I was writing about,
- 4 but I picked up on a lot of the aspects that the
- 5 town did, and I'm firmly behind further review of
- 6 this project as the flooding has been continuous and
- 7 notorious for a good 50 years.
- Thank you.
- 9 MR. STRYSKY: Thank you.
- Would anyone else like to make a comment or questions? Anyone else?
- Okay. Great. Well, in that case, that
- 13 will conclude the meeting. I would just remind you,
- 14 if you haven't signed in, to please do so before you
- 15 leave.
- I can -- I don't know. Maybe I can e-mail
- 17 this to you and distribute it, but our decisions are
- 18 posted on the MEPA website. This one will be,
- 19 again, issued on the 22nd. So that's a Friday.
- 20 Either by the 22nd, maybe not until the Monday, the
- 21 certificate will be posted on -- on the recent
- 22 decisions page of the MEPA website. So that's how
- 23 we distribute our notices, our certificates.
- And again, if you would like to submit

- 1 MR. STRYSKY: Well, we had a site visit.
- 2 This was the initial one when I didn't notify the
- 3 town. So I saw the site at that time. So this is,
- 4 you know, because there wasn't adequate public
- 5 notice, we're doing it, having this meeting instead.
- 6 MS. McBRIDE: Would there be any benefit to
- 7 doing it with representatives from the town?
- 8 MR. STRYSKY: Well, I would be happy to go
- 9 out there. The proponent has indicated that they
- 10 don't want the public access to the site, so, you
- 11 know, for that reason I won't -- there is no point
- 12 to go out there again. If there is something you
- 13 wanted to point out from the street, I would be
- 14 happy --
- MS. McBRIDE: So is that normal that the
- 16 bodies in a town that are hearing the case, for lack
- 17 of a better word, don't accompany you on --
- MR. STRYSKY: No. Well, our policy is sort
- 19 of that if, for whatever reason, the proponent
- 20 doesn't believe it's safe or doesn't want to grant
- 21 access to the -- they haven't said it's not safe;
- 22 they just said the owner doesn't want to allow
- 23 public access.
- But for whatever reason, our policy is that

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- 1 comments, I would again urge you to e-mail, fax,
- 2 letter. If you would like my contact information,
- 3 please see me; I'll give it to you. And I believe
- 4 it might be posted on the town's website as well, as
- 5 far as the notice for this meeting.
- 6 So if there are no other questions --
- 7 **MS. McBRIDE:** I have a process question.
- 8 **MR. STRYSKY:** Uh-huh.
- 9 MS. McBRIDE: So on the 22nd, if you
- 10 issue -- say the ENF was enough and it goes back to
- 11 DEP, will they then have any additional public
- 12 hearings? Or is it just a matter of waiting for
- 13 them to make their decision?
- MR. STRYSKY: I think the latter. I'm not
- 15 sure, though. You probably are in touch with the
- 16 folks who are doing that process. I would consult
- 17 with them, but I know they've had their site visit
- 18 here already, right.
- **MS. McBRIDE:** Uh-huh. And have you had a
- 20 site visit?
- MR. STRYSKY: Well, this is it,
- 22 essentially. Right.
- MS. McBRIDE: So you won't actually walk --
- 24 MEPA does not walk the property?

- 1 if the -- if the public isn't allowed onto the site,
- 2 then we'll just conduct -- we'll make other
- 3 arrangements and get with the public. We typically
- 4 wouldn't go onto the site.
- 5 **MS. McBRIDE:** So the boards in town would
- 6 be considered public in your --
- 7 **MR. STRYSKY:** Yes. Right.
- 8 **MS. McBRIDE:** Okay.
- 9 **MR. STRYSKY:** Yep.
- So I would be happy to stay behind and chat
- 11 if anyone would like to do that, or we can go out to
- 12 take a look at certain areas. I didn't expect this
- 13 to be done during the daylight, either. So...
- One more question? Yeah.
- **MR. WANTMAN:** If I could just say one other
- 16 thing.
- 17 Concerning opening up the northwesterly
- 18 ditches that I pointed to, that's in here where the
- 19 water historically used to flow across here.
- The map doesn't show it, but the
- 21 infrastructure and the water capacity exists on
- 22 Doleful Pond. It would travel to Doleful Pond,
- 23 which is almost dry, and I understand there used to
- 24 be fish that lived in there at one time. It's a

```
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 1 massive area that would let the water flow by
 2 gravity, as it did prior to the alterations that
 3 occurred that stopped it from flowing west.
         Thank you.
 4
         MR. STRYSKY: Okay. Well thank you, again.
 5
        MS. McBRIDE: Thanks for coming.
 6
            (Whereupon, the meeting was
 7
            concluded at 3:00 p.m.)
 8
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                                                    Page 46
 1
                    CERTIFICATE
 2
             I, Alexander K. Loos, Registered Diplomate
 3 Reporter, do hereby certify that the foregoing
    transcript, Volume I, is a true and accurate
 5
    transcription of my stenographic notes taken on
 6
    January 6, 2016.
 7
 8
 9
10
11
12
                        Registered Diplomate Reporter
13
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7:18	administrative (3)	alternative (3)	11:4;21:18	14:24
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35:8,9;39:13	AECOM (1)	always (1)	41:4	15:22;18:9;22:9
abutting (1)	21:12	30:12	assist (1)	behalf (1)
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